

Budget Analysis Rajasthan Centre

An Annual Activity Report

April 2012 – March 2013

बारक के दस वर्ष तस्वीरों में 2002 - 2012



Late Shri Om Shrivastava
स्वीर श्री ओम श्रीवास्तव, संस्थापक बजट अन्वेषण संस्थान केंद्र (बारक)



12 वीं पंचवर्षीय योजना पर स्वर लेने संस्थाओं के साथ कार्यवाही, जून 2011 जयपुर



कुर्छी विल अन्वेषण में भारतीय किसानों की ओरझाएँ एवं सुझाव पर कार्यवाही, सितम्बर 2011 जयपुर



मीडिया में बारक



उपग्रह गज बजट पर स्वयं लेने संस्थाओं के साथ कार्यवाही, अक्टूबर 2011 जयपुर



राज्य में केसबजट संवेदित बजट पर कार्यवाही, जून 2012 जयपुर



मुद्रास्वत परीक्षाओं की साकारगी योजनाओं तक पहुंच पर कार्यवाही, सितम्बर 2012 जयपुर



पंचायत बजट प्रशिक्षण कार्यवाही, अगस्त, 2012 जयपुर

बारक के दस वर्ष तस्वीरों में 2002 - 2012



Late Shri Om Shrivastava
स्वीर श्री ओम श्रीवास्तव, संस्थापक बजट अन्वेषण संस्थान केंद्र (बारक)



पञ्चवार बजट पर कार्यवाही, फरवरी 2005 बीकानेर



राज्य बजट पर प्रेम धारण, जुलाई 2004 जयपुर



बारक के प्रकाशन



संघीय बजट पर कार्यवाही, फरवरी 2007 जयपुर



प्रतिनय व अतिरिक्त बजट पर विचारकों के साथ कार्यवाही, सितम्बर 2004 जयपुर



राज्य बजट पर विचारकों के साथ कार्यवाही, 2010 जयपुर



उद्योग समुदाय के साथ कुर्छी मुद्राओं पर विचार विमर्श

Ten Years of BARC in Pictures



Budget Analysis Rajasthan Centre

P-Tilak Marg, C-Scheme,

Jaipur – 302 001

Rajasthan

Phone: +91-141-238 5254

Email: info@barcjaipur.org

Website: www.barcjaipur.org

Background

Budget Analysis Rajasthan Centre (BARC), Jaipur, a programme of Astha, Udaipur, was set-up in 2003 as a budget study and resource centre with the overall aim to analyze the state government budget to understand its policies and see if the commitments made by the government at various forums (policy documents, election manifestos, and at international forums) are matched by the financial provisions in the state budget.

Increasing hardship of the people, particularly of the poor people, in face of economic liberalization has been confirmed by many studies, including one conducted by Astha, itself. One of the roles of civil society organizations in this scenario is to ensure that the governments do not withdraw from the social sector and the development schemes meant for the poor people. And budget analysis is the best way to keep an eye on the allocations made to various schemes and programmes meant for poor and marginalized in the society.

BARC, therefore, has been involved in analyzing the state budget with a perspective of poor and marginalized and has been using its analysis to further the issues and concerns raised by many civil society organizations by highlighting the short comings in the budget for the poorer sections, for dalits and tribals and women and children and for the important social services like, health and education, social security schemes for widows, for elderly, for unorganized workers etc.

One major role of BARC has been to work as a **resource centre** for the NGOs, POs, media and civil society as a large. We have provided data, analysis, training and resources in training workshops to many organizations across the state, and in some cases, even outside the state of Rajasthan.

Core Objectives of BARC

With the above background, BARC today works with following objectives:

- To bring about the changes in budget and policies of the government of Rajasthan which affect poor men and women in the state, in both urban and rural areas.
- To facilitate public discourses on budget governance issues, encourage citizen's participation in budget governance, and advance the rights of those most deprived.
- To advocate for a pro-people, pro-poor and pro-marginalized perspective in budget allocations.
- To demystify the budget by making it and the other budget related documents, transparent, user friendly and readable by the public.

- To examine budget spending trends and impact of budget policies on the poor.
- To bring about awareness in the civil society organizations on how the budget analysis could be used to change the policies/programmes and budget allocations as well.
- To help civil society organizations to learn how to strengthen their advocacy and lobbying work by using budget data

Core areas:

BARC focuses on following core areas:

- Women/gender Rights
- Dalit and Tribal rights
- Child rights
- Minority rights
- Social Sector: Education, Health, Water and sanitation
- Social Security
- Agriculture and allied activities
- Food security
- ULB and Panchayat Budget and Planning

Activities during the Year 2012-13

During the last one year the Centre has focused on the above mentioned issues through its various activities in research and advocacy.

Budget Advocacy

Pre-Budget Consultation on State Budget:

As part of pre-budget advocacy efforts, BARC organized a pre budget consultation of NGOs, in October 2012, to discuss the issues of concern and expectations and suggestions for the upcoming budget. More than 50 participants from various parts of the state participated in the consultation. A memorandum of demands was prepared based on the two-days consultation, which was presented to the Department of Finance and other concerned departments.

Advocacy on Gender Budget in Rajasthan

BARC made a presentation before the State Planning Board's Committee on Gender Responsive Budgeting in outlining the status of GRB in the state, the issues with the current Gender Budget Statement (GBS) and suggestions on improvement in the GBS and promote GRB in the state.

Pre-budget advocacy with the union government: BARC is part of People's Budget Initiative (PBI) and has contributed in PBI's efforts of pre-budget advocacy with the union government. We participated in the pre-budget convention organized by PBI and were also part of the PBI delegation which met Finance Ministry to share the suggestions for the budget 2013-14.

Budget Analysis:

BARC continued with analyzing the state budget from the perspective of poor and marginalized. The State Budget 2013-14 was presented in March 2013. BARC analyzed and shared related data and analysis with media and MLAs. Apart from focusing on social and economic development, analysis of budget for SCs and STs (SC-SP and TSP budget), Children and women (Gender Budget) was done.

Many news stories in various newspapers came up based on our analysis of the state budget. Analysis of state budget 2013-14 is also being published in April-June 2013 issue of the Budget Samachar, our quarterly news letter. We also tracked the status of the budget announcements made in the last year's budget (2012-13). A report based on the status of the budget announcements related to 15 government departments was prepared and published on our website and was also circulated widely.

MLAs Workshop

The MLA workshop, organized every year with the state MLAs before the state budget is presented, was organized on March 5, 2013 in Pant Krishi Bhawan, Jaipur. In total 48 people, including 14 MLAs, and various NGO representatives participated in the workshop. Various issues related to state budget, finances and development related issues were discussed in the workshop.



Budget Tracking and Research Studies

During the last year BARC started three new studies:

1. **Study of implementation of TSP and SC-SP at district level and below:**
TSP and SC-SP are two sub-plans which direct the state government to allocate Plan resources in proportion of the population of the SCs and STs in the state to the welfare and development of these two communities. Though

these allocations in the state are increasing now, have never been up to the stipulated norms, and BARC has been raising the issue of low allocations, this study is designed to understand the ground level implementation of the two sub-plans in the state. The study is being conducted in six districts of Rajasthan.

2. **Status of Gender Responsive Budget in Rajasthan:** BARC has initiated a comprehensive study on status of Gender Responsive Budgeting (GRB) in Rajasthan, with support of UN-Women and National Foundation of India. The study covers all the departments of the state government. BARC is going to come out with a status report on Gender Budget in Rajasthan, based on the study. The report of the study is expected in August, 2013.
3. **Expenditure Tracking Study of RKVY:** BARC also initiated an expenditure tracking study of Rashtriya Krishi Vikas Yojna (RKVY) in two districts of Rajasthan.

Two earlier studies have been completed and are going to be published next year. These studies are:

1. Muslim Families Access to Government Schemes:
2. MNCs in Agriculture in Rajasthan: A Study of Golden Rays Scheme in Tribal Areas of Rajasthan:

Conferences and Workshops

Ten years of BARC 2002-2012

In 2012, BARC completed ten years of its formation. On this occasion BARC organized a dialogue on 'Budget Analysis and Civil Society

Organizations: Challenges Ahead'. Participants from CBGA and NFI, New Delhi as well as from various organizations from Rajasthan participated in the discussion.



Deputy Chairperson of Rajasthan State Planning Board and Member of Prime Minister Economic Advisory Council, Prof. V S Vyas made the earlier remarks. Amitabh Behar and Subrat Das also added to the discussion. Ex-speaker of Rajasthan Vidhan Sabha Ms. Sumitra Singh also participated in the discussion. On this occasion, all of BARC's earlier colleagues also participated in the programme and shared their views and their experiences of working with BARC.

Conference on Agriculture in Rajasthan

For last 3 years BARC has been organizing an agriculture conference every year. The third conference in the series was organized in October 2012 in Jaipur, focusing on the State Draft Agriculture Policy and on the State Action Plan on Climate Change. Representatives from many NGOs, research institutes and media participate in the conference. The suggestions and comment made in the conference on the State Draft Agriculture Policy was presented to the Department of Agriculture as well as to Rajasthan Kisan Ayog (Rajasthan Commission on Farmers), constituted by the state government to finalize the state agriculture policy.



Issue based meetings

During the year, BARC organized following two issue based meetings in Jaipur :

1. On Gender Budget Statement in Rajasthan: With the budget 2012-13, Rajasthan government, for the first time, came with a Gender Budget Statement (GBS). BARC organized a workshop to share our analysis of GBS in the state to discuss its usefulness for women and women rights organizations. Many NGOs and a few government representatives participated in the meeting.



2. On Access of Muslim Families to Government Schemes: Last year we conducted a study among 300 Muslim families in six cities of the Rajasthan to assess their access to the government schemes/programmes. The one day workshop was organized to share the main findings and discuss the way forward with NGOs. Chairperson of the State Minority Commission also participated in the workshop and commented on the findings of the study as well as informed the participants about various steps taken by the government for the betterment of minority and Muslim communities.



Panchayat Budget

Panchayat finances and planning is one of the focus areas of BARC. BARC has compiled and shared data on the resources (funds) being devolved to the PRIs and ULBs by the state government from the state budget based taken from the state budget books. The compiled data is being shared with many organizations and PRIs.

Capacity Building on Panchayat Budget

During the last one year, BARC organized one capacity building workshop for the NGO representatives working on panchayats and the elected PRI members in collaboration with Astha's Local Self Governance Unit in Udaipur. About 55 representatives participated in the workshop.



We also conducted capacity building sessions for Rajasthan state partners of The Hunger Project, working on the capacity building of the PRI representatives. One session on Panchayat Budget was also conducted for the participants of the capacity building programme of CECOEDECON, Jaipur.

In all these workshops, focus was on familiarizing the participants with the basic concepts of state and panchayat budget and what the Panchayati Raj Rules say about making panchayat level budget in the state.

Currently BARC is also working on Panchayat Budget Manual for the elected representatives of panchayats as well as the trainers and workers working with the PRI representatives.

Collaboration and Networking

BARC is an active member of People's Budget Initiative (PBI) - a network of a few hundred civil society organizations from across the country - and participates in all its activities. We participated in PBI's pre-budget regional and national consultations and also in the meeting with the finance ministry to present the demands and suggestion for the union budget 2013-14, which emerged from the PBI's prebudget consultations.

In the state level, BARC organized a pre-budget consultation with various NGOs and People's Organisations from the state. Beside, most of the studies conducted by BARC have been in collaboration with various NGOs/POs. We collaborated with various units of Astha and associated people's organizations while conducting the studies. And as mentioned above, the workshops and issue based meetings as well

as meeting with state MALs have been organized in partnership of various organizations in the state.

BARC as Resource Centre

As stated above, one of the roles BARC assumes is to be a Resource Centre for the NGOs/POs, as well as the journalists, MLAs, and the public at large. The Centre was set up to provide high quality research data and analysis to support advocacy efforts. During the year, we have provided support to the various organizations, including UNICEF, for which BARC team prepared pre-budget child advocacy brief, which was used by UNICEF for advocating better allocation in state budget 2013-14 for the fulfillment of the rights of the children.

Besides we conducted sessions and made presentations in various capacity building and awareness generation workshops organized by various organizations in the state. We made presentation on 'child budget in the state' in the pre-budget workshop organized by the Bal Adhikar Network in Rajasthan. Besides we made presentations in various meetings/workshops on the 'state of right to education', gender budget, TSP and SC-SP budget, schemes and programmes for minorities etc.

Publications:

As a resource centre, BARC continued to publish various publications during the reported year. We published all four issues of Budget Samachar. Two booklets have one in English and one in Hindi on 10 years of BARC's work have been written and published by noted journalist Bharat Dogra. Beside this, BARC published various online reports like Progress Review of Budget Announcements, 2012-13, Gender Budget in Rajasthan (Suggestions for working Group on Gender Budgeting in Rajasthan), Suggestions from Agriculture Conference and Pre Budget Workshop, and Suggestion on Gender Budgeting (In Hindi).

We also continued to write in newspapers on budget and other related issues. This year our articles appeared in Daily News, DNA, Vividha Feature, Diamond India and other publications.

A complete list of BARC publications is provided in Appendix 2.

The publications have been sent to NGOs/POs across the state and have been used for training and other purposes.

Conclusion:

BARC has been working on the state budget and policy related issues for a decade now. Our work has been able to generate much needed interest in the government budgetary process in the state. We have highlighted and continue to highlight the issues of marginalized people and their shortcomings of the budgetary process in dealing with them. We continued to raise the issues of low allocations and expenditure under the sub-plans for tribals and dalits, lower allocation for the children, discrepancies in the gender budget statement (GBS) etc. The issues of governance and accountability are also being highlighted. The budget tracking studies of RKVY and district level implementation study of TSP and SC-SP have their objectives to understand the ground level problems in implementations. We hope that we would able to continue to raise the meaningful issues and contribute to the improvement in lives of people in second decade of BARC's existence.

Appendix 1

Activities organized/conducted during 2012-13

Activities	Activities organized/conducted during 2012-13			
Issue based meetings	On Gender Budget Statement 2012-13	Access of Muslim Families to Government Services in Rajasthan		
Publications	Ten Years of BARC by Bharat Dogra (Hindi and English)	Various online publications		
Budget Samachar	Four issues of Budget Samachar published during the year			
Pre-Budget Consultation	Conducted in October 2012			
Post budget analysis and advocacy	Provided budget data and analysis to MLAs, Media and NGOs			
MLA meeting	Organized a Discussion on "Budget Analysis and Civil Society Organizations: Challenges Ahead" on completion of 10 Years of BARC.	Pre-budget workshop with MLAs organized in March, 2013		
Panchayat Budget	Capacity building workshop on Panchayat Budget as well as sessions on Panchayat Budget in various training workshops.	Compilation of data on fund being devolved to PRIs and ULBs by state government from the state budget.		
Research and micro studies	Study of implementation of TSP and SC-SP at district level and below	Budget tracking study of RKVY	Status of Gender Responsive Budget in Rajasthan	
Meetings as resource persons	Pre-budget workshop on Child rights and children budget	Workshop on RTE	On gender budget in training on rural development by NIRD	Sessions on Panchayat Budget
News paper article	News items based on our inputs appeared in DNA, Dainik Bhaskar and Hindustan Times etc.	We also published articles in publications like DNA, Daily News, Diamond India, Vividha Feature etc.		

Appendix 2: List of BARC Publications

शीर्षक	Title in English	प्रकाशन तिथि
दक्षिणी राजस्थान में शिक्षा का अधिकार : एक अध्ययन	Right To Education In Southern Rajasthan : A Study	फरवरी, 2012
बजट को वंचित समुदायों की हकदारी से जोड़ने के प्रयास	Linking Budgets To The Concerns Weaker Sections	2012
राजस्थान : वर्तमान वित्तीय स्थिति	Rajasthan : A Study of State Finances	फरवरी, 2012
भारत में राज्य बजट में पारदर्शिता : मुख्य परिणाम	Transparency in State Budget in India : Summary Fact Sheet	2011
भारत में राज्य बजट में पारदर्शिता : राजस्थान	Transparency in State Budget in India : Rajasthan	2011
बजट अध्ययन: एक परिचय	Budget Study: An Introduction	अगस्त, 2010
राज्य में खाद्य सुरक्षा एवं सम्बन्धित योजनाएं : एक अध्ययन	Food Security and Related Schemes in the State: A Study	अगस्त, 2010
कृषि ऋण—कितना सार्थक ?	Agriculture Loan: How Good	जून, 2010
लुप्त होती लघुवन उपज : खतरे में आदिवासी आजीविका	Depleting Mining Forest Produce: Threat to Tribal Livelihood	दिसम्बर, 2009
दलितों के लिए राज्य की कल्याणकारी योजनाएं	State's Welfare Schemes for Dalits	जून, 2009
राष्ट्रीय ग्रामीण रोजगार गारंटी कानून : क्रियान्वयन में सुधार की आवश्यकता	NREGA: Need of Reform in Implementation	दिसम्बर, 2008
स्वजलधारा : व्यर्थ बहा जनता का पैसा	'Swajal Dhara': People's Money Drained	जुलाई, 2008
ग्रामीण लघु उद्योग क्षेत्र में सरकारी प्रयासों की कथनी—करनी : एक नजर	Reality of Government Efforts in Small Industry Sector: A Study	अप्रैल, 2008
सरकारी विकास योजनाएँ और आम आदमी तक उनकी पहुंच: एक आंकलन	Government Development Schemes and their reach to common People: An Assessment	दिसम्बर, 2007
सामाजिक सेवाओं पर व्यय (राज्य के बजट से)	Spending on Social Sector (From State Budget)	मार्च, 2007
राजस्थान में विधवाओं का अभावग्रस्त जीवन : राज्य ने क्या भूमिका निभाई?	The Destitution of Widows in Rajasthan: What role has the state played?	फरवरी, 2007
स्थानीय स्तर पर लिंग आधारित बजट (जैण्डर बजट) : कैसे करेंगे पैरवी	Gender Budget at State Level: How to do Advocacy	दिसम्बर, 2006
दलित, गरीब तथा वंचित लोगों के लिए समाज कल्याण, ग्रामीण विकास विभाग, पंचायतीराज विभाग एवं खाद्य-नागरिक आपूर्ति विभाग की कल्याणकारी योजनाएं	Welfare Schemes for Dalits, Poor and Marginalised	नवम्बर, 2006
राजस्थान में फसल बीमा : सुधार की आवश्यकता	Crop Insurance in Rajasthan: Need of Improvement	सितम्बर, 2006
बजट की तकनीकी शब्दावली	Budget Terminologies	सितम्बर, 2006 जनवरी, 2005
दलित एवं आदिवासियों के लिए बजट एवं योजनाएं	Budget and Schemes for Dalits and Tribals	नवम्बर, 2005
गरीबी हटाओ अभियान: कितना सफल—कितना असफल	'Gharibi Hatao': How Successful	

List of Publications-Online

Title	Year
Suggestions on Gender Budget	2012-13
Suggestions from pre budget consultation on budget 2013-14.	2012-13
Suggestions from Agriculture conference-Hindi	2012-13
Gender Budget in Rajasthan by Nesar	2012-13
Progress Review of Budget 2012-13 Announcements.	2012-13
BARC comment on Union Budget 2012-13 English by Nesar.	2012
BARC comment on Union Budget 2012-13 Hindi by Nesar.	2012
Progress Review of Budget 2011-12 Announcements.	2012
Recommendations from pre-budget consultation on budget 2012-13, October 13-14, 2011.	2011
Transparency in State Budget : Fact sheets 2011	2011
Recommendations From NGOs Consultation on Rajasthan's 12th Five Year Plan June 2011	2011
Agriculture conference recommendations August 2010	2010
Suggestions for Fourth State Finance Commission. 2011	2011

List of Publications-English

Title	Year
How Long would the Dalits Continue to be Deprived of Their Due Shares?	December, 2007
Understanding Budget Terminologies and Process of Monitoring Public Expenditure	April, 2007
The Destitution of Widows in Rajasthan: What role has the state played?	February, 2007
Trade Liberalization and Indian Farm Sector	

Abbreviations Used in the Report

BARC:	Budget Analysis Rajasthan Centre
CBGA:	Centre for Budget and Governance Accountability
CDR:	Centre for Dalit Rights
DAAA:	Dalit Ardhik Adhikar Andolan
GBS:	Gender Budget Statement
GoR:	Government of Rajasthan
GRB:	Gender Responsive Budgeting
LSG:	Local Self Governance
MGNREGA:	Mahatma Gandhi National Rural Employment Guarantee Act
MKSS:	Mazdoor Kisan Shakti Sangathan

MLAs:	Members of Legislative Assembly
NGOs:	Non-Government Organizations
POs:	Peoples' Organizations
PRIs:	Panchayti Raj Institutes
SC-SP:	Scheduled Caste - Sub Plan
TSP:	Tribal Sub Plan
ULBs:	Urban Local Bodies